1 2 3 4 5 6 7	ALENE TABER LAW, APC ALENE M. TABER, SBN 218554 1820 West Orangewood, Suite 105 Orange, California 92868 Telephone: 949.678.8464 alene@alenetaberlaw.com Attorneys for Plaintiff and Petitioner CITY OF IMPERIAL	Exempt from Filing Fees Government Code, section 6103 ELECTRONICALLY FILED Superior Court of California, County of Imperial 12/04/2025 at 02:52:07 PM By: Mariana Gutierrez, Deputy Clerk Assigned for All Purposes Including Trial To: Hon. L. Brooks Anderholt
8	SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF IMPERIAL	
9	COUNTY	OF INITERIAL
10	CITY OF IMPERIAL, a general law city	CASE NO. ECU004457
11	Petitioner and Plaintiff,	
12	VS.	VERIFIED PETITION AND COMPLAINT
13	COUNTY OF IMPERIAL, a general law	BY THE CITY OF IMPERIAL FOR: (1) WRIT OF MANDATE [CODE CIV.
14 15	county, IMPERIAL COUNTY BOARD OF SUPERVISORS; and DOES 1 to 20, inclusive,	PROC., § 1085 AND PUB. RES. CODE, §§ 21168.5 AND 21168.9]; (2) WRIT OF ADMINISTRATIVE MANDAMUS [CODE
16	Respondents and Defendants.	CIV. PROC., § 1094.5 AND PUB. RES. CODE, §§ 21168 AND 21168.9]; (3)
17		DECLARATORY RELIEF; AND (4) INJUNCTIVE RELIEF
18	IMPERIAL VALLEY COMPUTER MANUFACTURING, LLC, a California	
19	Limited Liability Company; DUBOSE	
20	DESIGN GROUP, INC., a California General Stock Corporation; JESUS	
21	BARRIGA, an individual; ROBERTO BARRIGA, an individual; ATEN	
22	PROPERTIES, LLC, a California Limited Liability Company; HERMENEGILDA	
23	LEIMGRUBER, AS TRUSTEE OF THE MAX AND HERMENEGILDA	
24	LEIMGRUBER LIVING TRUST SURVIVOR'S TRUST, U/A DATED	
25	AUGUST 14, 2024; DÁRYL DICKERSON AND HEATHER	
26	DICKERSON, AS TRUSTEES OF THE DARYL AND HEATHER DICKERSON	
27	FAMILY TRUST UNDER DECLARATION OF TRUST DATED	
28	APRIL 21, 2009; JAMES A. SANDERS JR., AND STEPHANIE A. SANDERS AS	
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	PETITION FOR WRITS	OF MANDATE/MANDAMUS

1	TRUSTEES OF THE JAMES A. AND			
2	STEPHANIE A. SANDERS FAMILY TRUST DATED JULY 27, 2009; RYAN			
3	TRUST DATED JULY 27, 2009; RYAN DICKERSON, an individual; and, ROES 1 to 20, inclusive,			
4	Real Parties in Interest			
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	PETITION FOR WRITS OF MANDATE/MANDAMUS			

INTRODUCTION

- 1. The County of Imperial approved a grading permit BP# 63316 ("Grading Permit") for a Data Center Complex almost one million square feet in size. Data centers are physical facilities that house computing and networking equipment, such as servers, storage systems, and routers, to store, process, and distribute data. The Data Center Complex is proposed to be located at the intersection of Aten and Clark Roads in the unincorporated County area. The Data Center Complex would be located adjacent to two residential neighborhoods and a fuel tank farm that are located within the City of Imperial's ("City") jurisdiction.
- 2. The City is not opposed to the responsible development of data centers in Imperial County that are the subject of a robust and transparent public process. However, this Data Center Complex is being developed via a serial ministerial approval process in the absence of compliance with the California Environmental Quality Act ("CEQA"). This process lacks the essential safeguards necessary to ensure the public is protected and that the impacts caused by the Data Center Complex is mitigated.
- 3. The public has a right to know and be fully informed about the full scope of the Data Center Complex proposed to be located near their homes, understand the potential environmental impacts, be afforded an opportunity for meaningful comment, engage in dialog with a receptive County administration, and for modifications to made to the Data Center Complex to lessen any serious impacts.
- 4. The City has attempted to reach agreement with the County about establishing the appropriate public process, requiring discretionary permits, and analyzing and mitigating the impacts under CEQA. The City also requested the parties enter into a tolling agreement to provide additional time for the parties to discuss the issues and avoid the need for the filing of a lawsuit. To date, the parties have not been able to reach an agreement. In order to protect its residents and without a tolling agreement in place the City had no choice but to initiate this litigation.

JURISDICTION AND VENUE

5. This Court has jurisdiction over the writ actions under sections 1085 and 1094.5 of the Code of Civil Procedure, and sections 21168 and 21168.5 of the Public Resources Code.

- 6. This Court has jurisdiction over the declaratory relief action under California Code of Civil Procedure section 1060 et seq.
- 7. This Court has jurisdiction over the injunctive relief action under California Code of Civil Procedure section 526 et seq.
- 8. The City also brings this case in the enforcement of an important right affecting the public interest under California Code of Civil Procedure § 1021.5.
- 9. Venue is proper in this Court. The Grading Permit was issued by the County of Imperial for property located in the unincorporated County. In accordance with Local Court Rule 2.7(d), this lawsuit is being filed in the El Centro Main Courthouse.

PARTIES AND STANDING

- 10. Petitioner and Plaintiff CITY OF IMPERIAL is located in Imperial County, California. The City is a general law city incorporated in 1904. The Data Center Complex is proposed to be located within the City's sphere of influence established by the Imperial County Local Agency Formation Commission ("LAFCO"), specifically Annexation Area SE-6, and will cause impacts to two adjacent residential communities located within the City's jurisdiction. A request has been made for the City to provide the Data Center Complex with reclaimed water, which will necessitate discretionary consideration by the City. The City has a vested interest in protecting its residents from impacts caused by the Data Center Complex and in ensuring future development is consistent with the City's long-term plans for the area that were approved by LAFCO on June 26, 2025.
- 11. Respondent and Defendant COUNTY OF IMPERIAL is a general law county incorporated in 1907. The County is responsible for reviewing and approving private development projects in unincorporated areas of Imperial County. County approval is required to construct the Data Center Complex. The County issued the Grading Permit. The County is the lead agency under CEQA for the Data Center Complex and determined that the Grading Permit was exempt from CEQA.
- 12. Respondents and Defendants IMPERIAL COUNTY BOARD OF SUPERVISORS supervise the official conduct of all county officers and ensure their faithful

performance of their duties, direct and control litigation to which the County is a party, and exercise the County's powers and authorities including the County's approval of the Data Center Complex and the Grading Permit. (Gov. Code, §§ 23005, 25203, 25303.)

- 13. Real Party in Interest IMPERIAL VALLEY COMPUTER MANUFACTURING, LLC ("IVCM") is a California Limited Liability Company. IVCM applied for and received the Grading Permit from the County and is the developer of the Data Center Complex.
- 14. Real Party in Interest DUBOSE DESIGN GROUP, INC. ("Dubose") is a California General Stock Corporation. Dubose applied for and received the Grading Permit from the County and is the developer of the Data Center Complex.
- 15. Real Party in Interest JESUS BARRIGA, an individual, is the owner of property identified by Assessor's Parcel Number 044-220-007 and 2304 Clark Road where the Data Center Complex is proposed to be located. Mr. Jesus Barriga signed an owner's affidavit granting permission to Real Parties in Interest IVCM and Dubose to apply for permits from Imperial County to construct the Data Center Complex on his property.
- 16. Real Party in Interest ROBERTO BARRIGA, an individual, is also the owner of property identified by Assessor's Parcel Number 044-220-007 and 2304 Clark Road where the Data Center Complex is proposed to be located.
- 17. Real Party in Interest ATEN PROPERTIES, LLC is a California Limited Liability Company that owns properties identified by Assessor's Parcel Numbers 044-220-045, 044-220-044, and 044-220-042 and 291 West Aten Road. Ryan Dickerson, identified as a member of Aten Properties, LLC signed an owner's affidavit granting permission to Real Parties in Interest IVCM and Dubose to apply for permits from Imperial County to construct the Data Center Complex on this property.
- 18. Real Party in Interest HERMENEGILDA LEIMGRUBER, AS TRUSTEE OF THE MAX AND HERMENEGILDA LEIMGRUBER LIVING TRUST SURVIVOR'S TRUST, U/A DATED AUGUST 14, 2024 owns property identified by Assessor's Parcel Number 044-220-046 and 291 West Aten Road. Hermenegilda Leimgruber, Trustees of the Max and Hermenegilda Leimgruber Living Trust Survivor's Trust, U/A dated Aug. 14, 2024 signed an

owner's affidavit granting permission to Real Parties in Interest IVCM and Dubose to apply for permits from Imperial County to construct the Data Center Complex on this property.

- 19. Real Party in Interest DARYL DICKERSON AND HEATHER DICKERSON, AS TRUSTEES OF THE DARYL AND HEATHER DICKERSON FAMILY TRUST UNDER DECLARATION OF TRUST DATED APRIL 21, 2009 owns property identified by Assessor's Parcel Number 044-220-042, 044-220-045, 044-220-044 and 291 West Aten Road where the Data Center Complex is proposed to be located.
- 20. Real Party in Interest JAMES A. SANDERS JR., AND STEPHANIE A. SANDERS AS TRUSTEES OF THE JAMES A. AND STEPHANIE A. SANDERS FAMILY TRUST DATED JULY 27, 2009 owns property identified by Assessor's Parcel Number 044-220-042, 044-220-045, 044-220-044 and 291 West Aten Road where the Data Center Complex is proposed to be located.
- 21. Real Party in Interest RYAN DICKERSON, an individual, owns property identified by Assessor's Parcel Number 044-220-042, 044-220-045, 044-220-044 and 291 West Aten Road where the Data Center Complex is proposed to be located.
- 22. Respondents and Defendants DOES 1 through 20, inclusive, are sued under fictitious names. Petitioner is ignorant of the true names and capacities, whether individual, corporate, governmental, or otherwise, of the Respondents and Defendants named in this Petition as DOES 1 through 20, inclusive, and therefore sues these Respondents and Defendants by these fictitious names. Petitioner will amend this Petition to allege their true names and capacities when ascertained.
- 23. Real Parties in Interest ROES 1 through 20, inclusive, are sued under fictitious names. Petitioner is ignorant of the true names and capacities, whether individual, corporate, governmental, or otherwise, of the Real Parties in Interest named in this Petition as ROES 1 through 20, inclusive, and therefore sues these Real Parties in Interest by these fictitious names. Petitioner will amend this Petition to allege their true names and capacities when ascertained.

STATEMENT OF FACTS

- 24. Petitioner re-alleges and incorporates by reference the preceding paragraphs in their entirety, as though fully set forth herein.
- 25. Real Parties in Interest IVCM and Dubose (collectively "Applicants") seek to develop the Data Center Complex in unincorporated Imperial County at the intersection of Aten and Clark Roads. The proposed Data Center Complex is proposed to be located on five parcels identified as Assessor Parcel Numbers 044-220-007, 044-220-042, 044-220-044, 044-220-045, and 044-220-046 (collectively, the "Property").
- 26. This Property is located within the City's sphere of influence. A sphere of influence is a crucial planning boundary that designates the probable future physical boundaries and service area of the City and zoning of the properties to guide growth and ensure the City has capacity for public facilities and services for the area. LAFCO approved the sphere of influence and Service Area Plan on June 26, 2025.
- 27. The City understands that the Data Center Complex includes the following on-site and off-site components:
 - a. 950,000 square foot data center building, one story and 35 feet high with 180 parking spaces
 - b. Large-scale battery energy storage system ("BESS") composed of Tesla Megapacks supplying 862 megawatt hour ("MWh")
 - c. Electrical substation for 250-500 MW
 - d. Cooling towers
 - e. 100 natural gas powered backup emergency generators connected to Southern California Gas Company's high pressure gas line located on Aten Road for continuous fuel supply to provide 330 MW of emergency power
 - f. Retention basin
 - g. Four 500,000 gallon storage tanks for water
 - h. On-site wastewater treatment center to treat some of the wastewater generated on the site and construction of a new line to convey untreated wastewater to IID's

central drain

- Dedicated conveyance system for reclaimed water that may require new plant upgrades
- j. Transmission interconnection to IID's 230kV "S" Line between IID's El Central switching station and San Diego Gas & Electric's Imperial Valley substation
- k. Transmission interconnect to IID's 92 kV "R" LineCollectively, these components are referred to as the "Data Center Project."
- 28. Because the Data Center Project is located within the City's future service area, discretionary approvals will be needed from the City that are integral to the Project. For example, the Applicants requested the City provide reclaimed water. In response, the City may consider whether to upgrade its water system to provide the requested reclaimed water and whether to enter into a service and infrastructure funding agreement with the Applicants to do so.
- 29. The Property has several different zoning designations under the County Municipal Code, specifically A-2U [General Agricultural within Urban Boundaries], M2-U [Medium Industrial within Urban Boundaries], and M-1-N-U [Light Industrial, No Residential within Urban Boundaries]. The Property is overlayed with the "U" zone designating it as a urban area. The Data Center Project is proposed to be located on this multi-zoned Property. (ICMC, § 90501.08.)
- 30. In May 2025, Imperial Irrigation District's ("IID") Transmission Planning Department prepared a feasibility study for the Data Center Project ("Feasibility Study"). The Feasibility Study was prepared in response to a request from IVCM for the interconnection of the Data Center Project to the IID System at the 230kV 'S' line between IID's El Centro switching station ("ECSS") and San Diego Gas & Electric's ("SDG&E") Imperial Valley substation.
- 31. The Feasibility Study concluded that at a 500 MW load thermal and voltage violations were found under the following outage: "P1: Loss of 230kV 'S' One between 2320 kV Imperial Valley Substation and 230 kV IVCM Substation."
- 32. In July 2025, IID Transmission Planning Department prepared a system impact study for the Data Center Project ("System Impact Study"). The System Impact Study was

prepared in response to a request from IVCM for the interconnection of the Data Center Project to the IID System at the 230kV 'S' line between IID's ECSS and SDG&E's Imperial Valley substation. As part of this System Impact Study, the IID evaluated the interconnection of 250 MW of load to assess potential system impacts and infrastructure requirements.

- 33. IID deemed the Data Center Project feasible under the System Impact Study. However, IID assumed for both the Feasibility Study and System Impact Study that the majority of the power required to serve the load demanded by the Data Center Project would be imported because IID concluded that it did not have the capability to reliably support a large-scale load requiring continuous 24-hour service with existing resources. IID did not commit to serve the requested load
- 34. The Applicants also requested IID conduct a System Impact Study for the transmission interconnect to IID's 92 kV 'R' Line. It is not known whether this study was conducted or a feasibility study, and if so, the results.
- 35. In July 2025, Real Parties in Interest IVCM and Dubose applied to the County Planning and Development Services Department for a Design Review-Commercial (#25-0006), a permit identified as BP#63145, and a permit to grade the Property in order to construct the Data Center Project. At the time of the application, Real Parties in Interest IVCM and Dubose were not the Property owners and obtained affidavits from the Property owners granting permission for the Applicants to apply for entitlements, site plans, a lot merger, and building permits. The Applicants assert that the Data Center Project is permitted "by right", may be entirely approved by the County via a ministerial process, and is exempt from CEQA.
- 36. In a letter dated September 4, 2025, County Planning and Development Services Department informed IVCM that the Data Center Project was a permitted use within the M-1 zone and that the utility substation and transmission line are permitted in A-2 zoning. The County pointed out that because the Data Center Project was situated on differently zoned parcels and crossed the boundary of three zoning areas, "some of the identified uses in the layout are not fully consistent with building code requirements relating to construction across property lines." The County provided two options to satisfy the building code requirements: (1) revise the site layout

so that each structure would be located entirely within a specific parcel where the use is permitted; or, (2) submit a lot merger and lot line adjustment applications to configure the boundary limits. In addition, the County offered to rezone the entire Property as M-1 zoning as part of the lot merger approval. The County also informed IVCM that the proposed parking plan did not meet the minimum requirements and that a variance application was required to deviate from the standards. The County sought additional information about the water tanks and proposed water demand, the water treatment skid and cooling yard, landscaping plan, irrigation plan, and trash enclosures.

- 37. The status of the Design Review-Commercial (#25-0006) and the permit identified as BP#63145 is unknown.
- 38. In July 2025, IVCM applied to the Imperial County Air Pollution Control District ("APCD") for a permit for the construction of a backup generator building that would host 100 Caterpillar G3520 Emergency Natural Gas Generators ("Back Up Generator Permit"). IVCM asserts that Best Available Control Technology ("BACT") and emission offsets are not required.
- 39. In August 2025, the APCD informed IVCM that its application was incomplete. Because the Back Up Generator Permit had a preliminary prioritization score higher than 10 in a million per a screening assessment as part of the AB2588 "Hot Spots" program, a health risk assessment ("HRA") and air quality study were required. The status of the APCD permit is unknown.
- 40. On November 3, 2025, the County issued the NOE for the Grading Permit. The County concluded that the Grading Permit was exempt from CEQA under Public Resources Code, section 21080(b)(1) and CEQA Guidelines, section 15268 because the Grading Permit was ministerially approved. The NOE was filed and posted by the County on November 6, 2025.
- 41. It appears that the Applicants decided to address the deficiencies noted in the County's September 4, 2025, letter by submitting a lot merger application to reconfigure the boundary limits. On November 3, 2025, the County sent a request for comments to the City for the proposed lot merger (Merg00191). The lot merger was described as both consolidating five individual parcels into a single 74.33 acre site and a 71.14 acre site for the Date Center Project. It

is not known which description is accurate. The County also stated its intention to rezone the entire Property M-1 N-U. The request for comments was accompanied by a lot merger application that listed the IVCM as the Property owner.

- 42. On November 17, 2025, the City provided the County comments on the lot merger. The City was unable to provide comprehensive comments because information about the Date Center Project was omitted. The City requested a clear outline of the entire Data Center Project, and an understanding of whether there will be a publicly notice public hearing before the County of Imperial Environmental Evaluation Committee, the County of Imperial Planning Commission, the County of Imperial Airport Land Use Commission and/or the Planning Director or Board of Supervisors. The City provided comments regarding City services, traffic and circulation, environmental review, Airport Land Use Commission review and LAFCO review.
- 43. On November 26, 2025, IVCM submitted a letter to the County responding to the City's letter. IVCM asserted that the Data Center Project could be permitted with ministerial permits and was exempt from CEQA, and that the City had no legal rights to make its comments and requests, and that it had no intention of agreeing to a public process or a tolling agreement. The City disagrees with IVCM's assertions.

COMPLIANCE WITH CEQA PROCEDURAL REQUIREMENTS

- 44. Petitioner re-alleges and incorporates by reference the preceding paragraphs in their entirety, as though fully set forth herein.
- 45. The County filed the NOE on November 3, 2025. This lawsuit is timely filed. Public Resources Code, section 21167, subdivision (d) provides that a lawsuit shall be commenced within 35 days from the date of the filing by the public agency of the notice authorized by subdivision (b) of Section 21152.
- 46. Because the County ministerially approved the Grading Permit for the Data Center Complex without public notice, there was no opportunity for public comment. Public Resources Code, section 21177, subdivision (e) creates an explicit exception to CEQA's exhaustion requirements, stating that the exhaustion provisions "[t]his section does not apply to any alleged grounds for noncompliance with this division for which there was no public hearing or other

opportunity for members of the public to raise those objections orally or in writing before the approval of the project, or if the public agency failed to give the notice required by law."

- 47. Petitioner complied with Public Resources Code, section 21167.5 by serving the County with a notice of intention to commence this action. A copy of that notice is attached as Exhibit "A".
- 48. Petitioner complied with Public Resources Code, section 21167.7 by filing a copy of the notice in Exhibit "A" and this Petition with the California Attorney General.
- 49. Petitioner complied with Public Resources Code, section 21167.4 by concurrently filing with the Petition a request that the Court set a hearing on this matter.
- 50. Petitioner complied with Public Resources Code, section 21167.6, subdivision (b)(2) by providing notice to the County that the City is electing to prepare the record of proceeding and requesting all copies of documents that are required by Public Resources Code, section 21167.6, subdivision (e).
- 51. Petitioner has no plain, speedy or adequate remedy in the course of ordinary law unless this Court grants the requested writs and declaratory and injunctive relief. In the absence of such remedies, the Grading Permit and development of the legally deficient Data Center Project are without requisite environmental review and in violation of state law and local County Municipal Code.
- 52. As a further direct and proximate consequence of Respondents' and Real Parties in Interest actions, Petitioner retained the services of a law firm to require Respondents comply with CEQA and the County of Imperial Municipal Code, and other applicable land use plans.

FIRST CAUSE OF ACTION

(Writ of Mandate and Writ of Administrative Mandamus for

Violations of the Imperial County Municipal Code, General Plan, and State Planning and

Zoning Law Against All Respondents/Defendants,

and DOES 1-20, and ROES 1-20, inclusive)

53. Petitioner re-alleges and incorporates by reference the preceding paragraphs in their entirety, as though fully set forth herein.

- 54. Applications for land use permits are required to include the signature of the applicant and if the applicant is not the property owner, then the signature of the owner or an owner's affidavit. (ICMC, § 90104.00(A).) Every application must include a site plan that includes all proposed structures below and above ground. (ICMC, § 90104.00(B).) All applications involving the Subdivision Map Act are required to include a preliminary title report and information of all parties with a legal interest in the Property. (ICMC, § 90104.00(C).)
- 55. Grading permits may not be issued until an application for a plot plan review has been submitted to and approved by the Planning and Development Services Department. (ICMC, § 90301.02.) A plot plan could not be approved by the Planning and Development Services Department because the Data Center Project is not in compliance with the Municipal Code as detailed below. (ICMC, § 90101.05.) Therefore, the issuance of the Grading Permit violated the Municipal Code.
- 56. The Data Center Project is not eligible for ministerial approval. Discretionary approvals are required, such as a CUP, lot merger, and zone change. These discretionary approvals require robust public involvement. The Grading Permit could not be issued because the uses cannot be ministerially approved.
- 57. The County and the Board of Supervisors are required by State Planning, Land Use, and Zoning Laws to comply with the County Municipal Code when interpreting its provisions; the County is precluded from adopting interpretations that violate the Municipal Code.
- 58. Municipal Code, section 90508.1 identifies the particular uses that are permitted in the A-2 zone. A data center is not listed as permitted uses in A-2. No building or structure may be erected or use established that is not permitted in the zone. (ICMC, § 90501.06(A).) Municipal Code, section 90508.02 provides that a BESS is permitted in the A-2 zone with a CUP only if it is connected to an existing electrical power generation plant, which is not the case. Municipal Code, section 90508.03 states that "[a]II other uses not expressly permitted by Section 90508.01 or 90508.02 are prohibited. Therefore, the Data Center Project including the BESS are not permitted uses on those portions of the Property zoned A-2.
 - 59. Municipal Code section 90515.00 states that the purpose of the M-1 zone "is to

designate areas for wholesale commercial, storage, trucking, assembly type manufacturing and other similar light industrial uses. Processing or fabrication is limited to activities conducted entirely within a building, that does not emit fumes, odor, dust, smoke or gas, beyond the confines of the building within which the activity occurs, or produces significant levels of noise or vibration beyond the perimeter of the building."

- 60. Municipal Code, section 90515-01 identifies a data center within an enclosed building as a permitted use in M-1. However, a BESS, electrical power generation plant, transmission interconnection, substation, and data center yard require a CUP in M-1.
- 61. Municipal Code section 90516.00 states that the purpose of the M-2 zone "is to designate areas for wholesale commercial, storage, trucking, assembly type manufacturing, general manufacturing, research and development, medium intensity fabrication and other similar medium intensity processing facilities. The processing or fabrication within any of these facilities is to be limited to activities conducted either entirely within a building or within securely fenced (obscured fencing) areas. Provided further that such facilities do not omit fumes, odor, dust, smoke or gas beyond the confines of the property line within which their activity occurs, or produces significant levels of noise or vibration beyond the perimeter of the site."
- 62. Municipal Code, section 90516-01 identifies a data center within an enclosed building as a permitted use in M-2. However, a BESS, electrical power generation plant, transmission interconnection, and substation require a CUP in M-2.
- 63. A CUP is a discretionary permit "consists of a limited entitlement that requires a decision-making body to approve a use subject to conditions or disapprove a particular use, and is in the best interest of public convenience and necessity." (ICMC, § 90203.01.) The use must conform to the General Plan. (ICMC, § 90203.02.) The CUP must be the subject of a public hearing and approved by the Planning Commission. (ICMC, §§ 90203.06, 90203.08-09.) The Applicants have not been granted the requisite CUP and therefore, the Grading Permit should not have been issued.
- 64. In order to approve the CUP, the Planning Commission is required to find that the "proposed use will not be detrimental to the health, safety, and welfare of the public or to the

property and residents in the vicinity." (ICMC, § 90203.9.) The Data Center Project as proposed is inconsistent with the purpose of the M-1 and M-2 zones which is to limit activities to within a building, and to permit uses that do not emit fumes, odor, dust, smoke or gas, beyond the confines of the building or produces significant levels of noise or vibration beyond the perimeter of the building. Further, the Data Center Project will cause impacts to the health, safety, and welfare of the residents in the vicinity.

- 65. The Grading Permit and Data Center Project as proposed cannot be approved without a lot merger. The requested lot merger is a discretionary permit. The Planning Director is required to conduct a noticed public hearing and make findings. (ICMC, § 90808.03.)
- 66. Among other things, the lot merger is required to conform to State law. There are discrepancies as to the ownership of the properties. According to the lot merger application, IVCM attested that it was the sole legal owner of the Property. However, the certification of ownership on the lot merger application contradicts the application to the County for the Grading Permit that was accompanied by owner's affidavits from three different landowners none of which were IVCM. The County may only authorize the merger of contiguous parcels that are under common ownership. (Gov. Code, § 66499.20.3.) If the Property ownership certification on the lot merger application is inaccurate the County cannot approve the lot merger.
- 67. The Municipal Code, section 90501.01 provides that every parcel shall be classified in only one base zone. The Property cannot be merged without an accompanying rezoning because the parcels have three different zones. The Municipal Code, section 90204.01 defines a change of zone as: the classification, and/or the re-classification of the zoning of property; and/or changes in the permitted uses or regulations on property within particular land use categories.
- 68. The Applicants propose to change the zoning of the parcels currently designated as A-2 and M-2 to M-1. This qualifies under the Municipal Code as a rezoning. Rezoning is a discretionary action that must be reviewed by the Planning Commission and approved by the Board of Supervisors following a noticed public hearing. (ICMC, §§ 90204.05-07.) Further, the Property must maintain the "U" overlay zoning as the Property is located in the City's sphere of

influence and the Property's General Plan designation is urban area. Neither the Subdivision Map Act nor the County Municipal Code permits the rezoning of the Property through a lot merger approval.

- 69. Every request for a change of zone must be found to be consistent with the County's General Plan. (ICMC, § 90204.02.) The rule of general plan consistency is established by adopted California Planning and Zoning Laws and requires projects to be compatible with the objectives and policies of the adopted County General Plan.
- 70. A project is inconsistent if it conflicts with a general plan policy that is fundamental, mandatory, and clear. (*Families Unafraid to Uphold Rural Etc. County v. Board of Supervisors* (1998) 62 Cal.App.4th 1332, 1341-42.) The most fundamental policies pertain to Land Use.
- 71. The Municipal Code, section 90501.08 provides with respect to "U" zone parcels, that "[w]ith regard to urban areas around incorporated cities, it is the intent of the county of Imperial to adhere to the standards, rules, regulations and ordinances of said urban jurisdiction. To that end, the board of supervisors directs staff to work with their respective counterparts in the urban area and to use to the extent feasible and possible the urban area regulations in implementing any proposed land use action." The County General Plan states that for urbanizing areas surrounding incorporated cities it is intend to include zoning reclassifications based on the adopted land use plans of the cities.
- 72. The Property is designated by the City in the General Plan as Rail Served Industrial. This designation provides for industrial/agricultural uses that require rail access. The Data Center Project as currently proposed is not compatible with the General Plan designation. Data centers and BESS are not listed as permitted uses in this zone. Therefore, rezoning the Property contrary to the uses permitted by the City would be contrary to Municipal Code, section 90501.08 and the General Plan.
- 73. Changing the zone to permit the Data Center Project is inconsistent with the County General Plan.
 - a. The Data Center Project is inconsistent with the six basic concepts adopted by the

Board of Supervisors in support of the General Plan: quality of life; safety for people and property; wide selection of social and economic opportunities; efficient use of natural; human and financial resources; clean air, water and land; and quiet, beautiful communities and rural areas.

- b. The Data Center Project is inconsistent with Land Use Element, objective 3.1, protecting property and the public health, safety and welfare; objective 4.3, maintaining and requiring compatible land uses within the existing communities; and objective 4.4, limiting the establishment of non-residential uses in predominantly residential neighborhoods.
- c. The General Plan prohibits the removal of land from agricultural categories unless for a renewable energy purpose, a mapping error occurred or "where a clear long term economic benefit to the County can be demonstrated through the planning and environmental review process."
- 74. The rezoning is not compatible with the objectives and policies of the General Plan therefore would violate California Planning and Zoning Laws.
- 75. The Data Center Project is located within an area covered by an Airport Land Use Compatibility Plan, Zone C, and required to be consistent with the applicable airport compatibility plan. (ICMC, § 90601.08.) The County Airport Land Use Commission is required to review building permit applications for projects having a valuation greater than \$500,000.00 prior to approval of the project. The City is informed and believes that the Data Center Project has a valuation in excess of \$500,000.00 and therefore, County Airport Land Use Commission review and approval was required before the Grading Permit was issued.
- 76. The record as described above demonstrates that the County abused its discretion in issuing the Grading Permit. Abuse of discretion occurs when an agency has not proceeded in the manner required by law or if an agency determination is not supported by findings or the findings are not supported by evidence.

SECOND CAUSE OF ACTION

(Writ of Mandate and Writ of Administrative Mandamus for CEQA Violations Against All Respondents/Defendants and DOES 1-20 inclusive and ROES 1-20 inclusive)

- 77. Petitioner re-alleges and incorporates by reference the preceding paragraphs in their entirety, as though fully set forth herein.
- 78. The County has a statutory obligation to comply with CEQA and its Guidelines prior to making any formal decision regarding projects that are subject to CEQA.
- 79. The County Planning and Development Services Department is the officially-designated County environmental compliance department and shall be responsible for the proper and effective implementation of CEQA. (ICMC, § 90107.06.)
- 80. "Project' means the whole of an action which has a potential for resulting in a direct physical change or a reasonably foreseeable indirect physical change in the environment." (14 CCR § 15378, subd. (a).) CEQA requires the entire project to be reviewed as a single action even if project components are subject to individual approvals. (14 CCR § 15378, subd.(a)-(c).) Agencies are not permitted to avoid environmental review by chopping up a project into small pieces. (Bozung v. Local Agency Formation Com. (1975) 13 Cal.3d 263, 284.)
- 81. The County knows that the Grading Permit is one small part of a much larger Data Center Project. None of the Project's components have independent utility. CEQA compelled the County to have considered the entire Project, and not just the Grading Permit. CEQA was violated because the entire Data Center Project was not evaluated for environmental impacts.
- 82. CEQA also precluded the County from finding that Grading Permit was ministerially exempt from CEQA pursuant to Public Resources Code, section 21080(b)(1) because as explained above neither the Grading Permit nor the Data Center Project were eligible for ministerial approval. Therefore, CEQA was violated when the County issued an NOE asserting that the Grading Permit is ministerially exempt from CEQA.
- 83. Also, a CEQA exemption cannot be applied to only one portion of a project. (Association for a Cleaner Environment v. Yosemite Community College Dist. (2004) 116

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Cal.App.4th 629, 640.) When a project "involves an approval that contains elements of both a ministerial action and a discretionary action, the project will be deemed to be discretionary." (14 CCR § 15268, subd. (d).) The Data Center Project requires numerous discretionary permits and as such, the Grading Permit could not be declared ministerial.

- 84. The City has subsequent discretionary approval authority over activities that are integral to the Data Center Project, and as such, maybe designated under CEQA as a responsible or lead agency. (See e.g., RiverWatch v. Olivenhain Municipal Water Dist. (2009) 170 Cal. App. 4th 1186, 1206.) Under CEQA lead agencies have mandatory obligations to consult with responsible agencies before deciding whether a project is exempt from CEQA. (Pub. Res. Code, § 21080.3(a).) The NOE states that an initial study was prepared for the Data Center Project. As soon as the County determined that an initial study will be required for the Data Center Project, the County was required to consult with all responsible agencies. (14 CCR § 15063.) The required consultation did not occur. Had the County consulted with the City, the City would have objected to the County's decision that the Grading Permit for the Data Center Project was exempt from CEQA, and instead consulted that an EIR was required for the entire Data Center Project.
- 85. CEQA requires the County to prepare an EIR if there is substantial evidence in light of the 'whole record' that there is a fair argument that the project may have a significant effect on the environment (Pub. Res. Code, § 21080(d)). The record demonstrates that, among other things, the Data Center Project has the potential to cause significant impacts, including but not limited to:
 - Safety hazards (due to its propensity to deflagrate and release toxic gases) to nearby residences resulting from fires, explosions, and toxic and hazardous emissions from electrical failures, equipment overheating, etc. There is a potential risk of upset to nearby tank farm. These fires can be difficult to extinguish and can cause evacuations and impacts to emergency response capabilities.
 - Construction and ground disturbance (building, substation, power lines, water lines, stormwater, etc.).
 - Air toxic and criteria pollutant emissions resulting from the operation of 100 gas

THIRD CAUSE OF ACTION

(Declaratory Relief Against All Respondents/Defendants, and DOES 1-20. and ROES 1-20 inclusive)

- 87. Petitioner re-alleges and incorporates by reference the preceding paragraphs in their entirety, as though fully set forth herein.
- 88. An actual controversy has arisen and now exists between the Petitioner and Respondents relative to their respective rights and duties, in that the Petitioner contends that Respondents violated CEQA, State Planning and Zoning Laws, the Imperial County Municipal Code, and the County General Plan.
- 89. Petitioner is informed and believes that Respondents dispute these contentions that they violated CEQA, State Planning and Zoning Laws, the Imperial County Municipal Code, and the County General Plan.
 - 90. A judicial declaration is necessary and appropriate at this time.
- 91. Petitioner has no adequate or speedy remedy at law, other than that herein prayed, by which the rights of Petitioner may be determined.

FOURTH CAUSE OF ACTION

(Injunctive Relief Against All Respondents/Defendants, Real parties in Interest, and DOES and ROES 1-20 inclusive)

- 92. Petitioner re-alleges and incorporates by reference the preceding paragraphs in their entirety, as though fully set forth herein.
- 93. Petitioner seeks to enforce the County's Municipal Code, CEQA and State Planning and Zoning Law. Respondents' failure to comply with these statutes and codes results in irreparable harm to the Petitioner and the City's residents.
- 94. An injunction is in the public's interest. Irreparable injury can result to the City and its residents before this lawsuit can be decided on the merits because the Grading Permit for the Data Center Project has been issued by the County.
- 95. Petitioner has no adequate remedy at law. The injuries resulting from grading the Property cannot be adequately compensated for by monetary damages, and the grading and

1	and Real Parties in Interest have fully complied with their respective duties under the Court's writ		
2	and injunction;		
3	5. For such costs and attorneys' fees that Petitioner may be entitled to under the law,		
4	including, but not limited to, California Code of Civil Procedure § 1021.5; and,		
5	6. For such additional relief as the Court may deem just and proper.		
6	DATED D 1 2 2025	ALENE TARERIAM	
7	DATED: December 2, 2025	ALENE TABER LAW	
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9		ALENE M. TABER	
10		Attorneys for Petitioner and Plaintiff CITY OF IMPERIAL	
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EXHIBIT A



December 1, 2025

VIA OVERNIGHT MAIL AND EMAIL

Cynthia Medina Clerk of the Board 940 W. Main Street, Suite 209 El Centro, CA 92243-2839 cynthiamedina@co.imperial.ca.us

Subject: Notice of Intent to Commence a Lawsuit Challenging County of Imperial's Approval of Grading Permit, BP#63316 for a Data Center Complex to be located at the Intersection of Aten and Clark Roads and the Notice of Exemption ("NOE")

Dear Ms. Medina:

This firm represents the City of Imperial with regards to the County's approval of a 950,000 square foot, data center complex that is proposed to be constructed in the middle of two residential neighborhoods and near fuel tanks. You are hereby advised that the City intends to file a lawsuit in the Imperial County Superior Court challenging the approval of a ministerial grading permit ("Grading Permit") for the data center complex without compliance with the California Environmental Quality Act ("CEQA") or the opportunity for public review and comment.

The public has a right to know and be fully informed about the full scope of the data center complex proposed to be located near their homes, understand the potential environmental impacts, be afforded an opportunity for meaningful comment, engage in dialog with a receptive County administration, and for modifications to made to the data center complex project to lessen any serious impacts. The City intends to challenge the Grading Permit on several grounds including those described below:

- 1. The description for the Grading Permit is incomplete and information about the project is contradictory. The Grading Permit is merely one part of a much larger data center complex that includes the following components and approvals that have not been properly included in a comprehensive project approval or analyzed under CEQA:
 - a. 950,000 square foot data center

- b. Large-scale battery energy storage system ("BESS") composed of Tesla Megapacks supplying 862 megawatt hour ("MWh")
- c. Electrical substation for 330-500 MW
- d. Cooling towers
- e. 100 gas powered backup emergency generators connected to Southern California Gas Company's high pressure gas line located on Aten Road for continuous fuel supply to provide 330 MW of emergency power
- f. Lot merger to create one or two lots
- g. Rezoning (some parcels appear to have no zoning and others appear to have various zoning (A-2U [General Agricultural within Urban Boundaries], M2-U [Medium Industrial within Urban Boundaries, and M-1-N-U [Light Industrial, No Residential within Urban Boundaries])
- h. Retention basin
- i. Storage tanks for water
- j. On-site wastewater treatment center to treat some of the wastewater generated on the site and a proposal to convey untreated wastewater to IID's central drain and potential construction of a new line.
- k. Contract with the City for reclaimed water and the construction of a dedicated conveyance system that may require plant upgrades.
- 1. If the project proponent intends to obtain reclaimed water from another agency, then approval from the Imperial County Local Agency Formation Commission will be required.
- m. Transmission interconnection to Imperial Irrigation District's ("IID") 230kV "S" Line between IID's El Central switching station and San Diego Gas & Electric's Imperial Valley substation, and transmission interconnect to IID's 92 kV "R" Line.
- 2. None of the above components have independent utility and each component cannot be evaluated separately under CEQA. CEQA compels the County to address the "whole" project to prevent impermissible "piecemealing." Therefore, the Grading Permit project is not individually exempt from CEQA.
- 3. The data center complex and BESS¹ are not permitted uses in A-2U. A BESS, electrical generation plant, transmission interconnection, and substation requires a CUP in M-1 and M-2, and a data center yard requires a CUP in M-1.

¹ A BESS is permitted in A-2 with a conditional use permit ("CUP") only if it is connected to an existing electrical power generation plant, which is not the case.

- 4. The data center complex project is not eligible for ministerial approval. Discretionary approvals are required, such as a zone change, CUP, and the lot merger. These discretionary approvals require robust public involvement. The County Airport Land Use Commission will also need to review the data center complex project.
- 5. The Grading Permit and data center complex are not exempt from CEQA under Public Resources Code, section 21080(b)(1) or CEQA Guidelines, section 15268, as it is not ministerial.
- 6. The data center complex project has the potential to cause significant impacts and an environmental impact report is required.
- 7. There are discrepancies as to the ownership of the properties. According to the lot merger application, the property is entirely owned by Imperial Valley Computer Manufacturing, LLC. However, the application to the County for the grading permit was accompanied by owner's affidavits from three different landowners none of which were Imperial Valley Computer Manufacturing, LLC. A county may only authorize the merger of contiguous parcels that are under common ownership. (Gov. Code, § 66499.20.3.)
- 8. The data center complex is not consistent with the County General Plan and provisions regarding urban areas and spheres of influence.
- 9. Project specific and cumulative impacts that have not be analyzed or mitigated include, but not limited to, the following:
 - a. Construction and ground disturbance (building, substation, power lines, water lines, stormwater, etc.)
 - b. Air toxic and criteria pollutant emissions resulting from the operation of 100 gas powered backup emergency generators and compliance with appropriate local air district, state and Environmental Protection Agency requirements (e.g., Best Available Control Technology ("BACT"), offsets, etc.)
 - c. Increase in greenhouse gas emissions and the data center complex's carbon footprint
 - d. Noise and vibration from cooling systems and backup generators, and humming from power systems
 - e. Traffic impacts and changes to traffic circulation
 - f. Storage and handling of hazardous and toxic materials
 - g. Fire, explosions, toxic, and hazardous emissions from electrical failures, equipment overheating; impacts to and risk of upset to nearby tank farm; emergency response
 - h. Visual and aesthetic impact of large windowless structures
 - i. Potential negative effects on property values

- j. Use of public funds for large infrastructure investment
- k. Energy demand could lead to higher energy costs for residents and reliability issues
- 1. Energy demand from equipment; strain on local power grids, potential increase in reliance on fossil fuels (IID concluded that it did not have the capacity to reliably support a large-scale load requiring continuous 24-hour service with existing resources)
- m. Heat island effects
- n. Water usage for cooling and wastewater
- o. Increased water runoff from more impervious surfaces
- p. Disposal of electronic components that contain hazardous materials
- q. Habitat disruption
- r. Loss of agricultural land

This notice is issued in accordance with Public Resources Code, section 21167.5. It is our understanding that the real parties in interest are as follows: Imperial Valley Computer Manufacturing, LLC; Dubose Design Group, Inc.; and, property owners Jesus Barriga, Roberto Barriga, Aten Properties, LLC, and, the Max and Hermenegilda Leimgruber Living Trust Survivor's Trust, U/A dated Aug. 14, 2024. Please let us know if there are other real parties that we have not identified.

We are also aware that there is a lot merger application, Design Review-Commercial application (#25-0006) and a permit application identified as BP#63145 pending with the County Planning and Development Services Department, as well as permit applications with the Imperial County Air Pollution Control District for the data center complex. Would you please inform me whether these applications have been approved, and if so, on what dates, and whether any CEQA documents were issued? Additionally, I would appreciate it if you could provide copies of the final approvals. Please inform us if there are any other pending or approved applications for the data center complex aside from the Grading Permit, lot merger, and air permits.

Pursuant to Public Resources Code, section 21167.8, the City requests that a settlement conference be scheduled within 20 days after the petition is served. The City is not opposed to responsible development of data centers in Imperial County that includes a robust public process. The City believes that many of these issues can be addressed and impacts mitigated. For example, the data center could incorporate an on-site renewable energy component, the buildings could be LEED certified, proactive fire detection, reporting and suppression systems could be installed, and soundproofing materials like acoustic foam and barriers and advanced cooling systems like liquid or immersion cooling could be used to reduce fan noise. The City hopes the parties will reach an

Cynthia Medina December 1, 2025 Page 5

agreement to address the City's concerns about the Grading Permit and overall data center complex and provide for meaningful public involvement. Please contact the City's Manager, Dennis Morita, at (760) 355-4373 to set up the meeting.

Sincerely,

Alene Taber

Attorneys for City of Imperial

cc: Dennis Morita, City Manager (dmorita@imperial.ca.gov)

Katherine Turner, Esq., City Attorney (kturner@cityofimperial.org)

Geoffrey Holbrook, Esq., County Counsel (countycounsel@co.imperial.ca.us)

Jim Minnick, Planning & Development Services Director (jimminnick@co.imperial.ca.us)

Gerardo Quero, Planner II (Gerardoquero@co.imperial.ca.us)

Attorney General's Office (CEQA@doj.ca.gov)

PROOF OF SERVICE

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Orange, State of California. My business address is 1820 West Orangewood, Suite 105, Orange, California 92868.

On December 1, 2025, I served true copies of the following document described as NOTICE OF INTENT TO COMMENCE A LAWSUIT CHALLENGING COUNTY OF IMPERIAL'S APPROVAL OF GRADING PERMIT, BP#63316 FOR A DATA CENTER COMPLEX TO BE LOCATED AT THE INTERSECTION OF ATEN AND CLARK ROADS AND THE NOTICE OF EXEMPTION ("NOE") on the interested parties as follows:

BY OVERNIGHT MAIL: I caused a copy of the document to be delivered by overnight mail to the following person at the following address:

Cynthia Medina Clerk of the Board 940 W. Main Street, Suite 209 El Centro, CA 92243-2839

BY E-MAIL OR ELECTRONIC TRANSMISSION: I caused a copy of the document to be sent from e-mail address <u>alene@alenetaberlaw.com</u> to the following persons at the e-mail addresses listed below. I did not receive, within a reasonable time after the transmission, any electronic message or other indication that the transmission was unsuccessful.

Cynthia Medina, Clerk of the Board (cynthiamedina@co.imperial.ca.us)
Geoffrey Holbrook, Esq., County Counsel (countycounsel@co.imperial.ca.us)
Jim Minnick, Planning & Development Services Director (jimminnick@co.imperial.ca.us)
Gerardo Quero, Planner II (Gerardoquero@co.imperial.ca.us)
Attorney General's Office (CEQA@doj.ca.gov)

Executed on December 1, 2025, at Huntington Beach, California.

Alene Taber

VERIFICATION

STATE OF CALIFORNIA, COUNTY OF IMPERIAL

I am the City Manager of the City of Imperial, a party to this action, and am authorized to make this verification on its behalf. I have read the foregoing PETITION AND COMPLAINT BY THE CITY OF IMPERIAL FOR: (1) WRIT OF MANDATE [CODE CIV. PROC., § 1085 AND PUB. RES. CODE, §§ 21168.5 AND 21168.9]; (2) WRIT OF ADMINISTRATIVE MANDAMUS [CODE CIV. PROC., § 1094.5 AND PUB. RES. CODE, §§ 21168 AND 21168.9]; (3) DECLARATORY RELIEF; AND (4) INJUNCTIVE RELIEF ("PETITION") and know its contents. I am informed and believe and on that ground allege that the matters stated in the PETITION are true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on December 2, 2025, at the City of Imperial, California.

Dennie H. Morta

Dennis H. Morita

City Manager

City of Imperial